INTRODUCTION

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We are proud to host the International Peace Institute Vienna Seminar on Peacemaking and Peacekeeping for many years now, organized by the International Peace Institute together with the National Defence Academy and the Diplomatic Academy of Vienna, in cooperation with the Austrian Ministry for European and International Affairs and the Austrian Ministry for Defence.

How can we operationalize the 2005 endorsed “Responsibility to Protect” (RtoP) within the framework of the United Nations? That question gained momentum after Secretary-General Ban Ki-moon’s January 2009 report on “Implementing the Responsibility to Protect”. So we took the opportunity to discuss this issue at the 39th IPI Vienna Seminar, giving it the title “The United Nations Security Council and the Responsibility to Protect: Policy, Process, and Practice”.

The conference took place with high-ranking participants that included academics from universities and research institutes, as well as practitioners from ministries, embassies and international organizations. Some excellent and representative presentations from participants of the Seminar are now published in this booklet.

In his report, Christoph Mikulaschek gives you a broad and at the same time in-depth overview of what RtoP is about – the concept, its three pillars, the role of UN bodies, the establishment of early warning mechanisms as well as recommendations. Ambassador Susan E. Rice’s emotional remarks about the responsibility of the international community in protecting civilians endangered by conflict are followed by the address of the Austrian Foreign Minister Michael Spindelegger. Hon. Gareth Evans then looks back how the idea of the responsibility to protect evolved during the last decades, before looking forth to the chance the emerging new norm could give.

Again, a focus was given to peacekeeping missions in Africa: Ambassador Adonia Ayebare from the IPI presents a case study about peacemaking in Burundi, to prevent another genocide like in Rwanda. Mona Rishmawi describes the legal framework for human rights protection and focuses on the case of sexual and gender based violence in the DRC. In their case studies, Special Representative Alan Doss and Major-General Patrick Cammaert present the UN Mission in the Democratic Republic of the Congo (MONUC), its achievements and challenges. And Rima Salah writes about the United Nations Mission in the Central African Republic and Chad (MINURCAT) and how it implements the Responsibility to Protect.

We are also very proud to present a background paper as well as the conference paper of Edward C. Luck, who is not only the Vice President of the IPI, but was appointed Special Adviser to the UN Secretary-General. In that position, he prepared the already mentioned report 2009 and plays a key role in developing the conceptual, institutional,
and political dimensions of RtoP. So I can’t imagine a more competent person for providing insight into the topic.

Last, but not least, I want to take this opportunity to thank our co-organizers for the excellent cooperation. My particular thanks go to the City of Vienna, that made the publication of this compendium possible. I hope that it will find many readers and contributes to the way of successfully and effectively implementing the RtoP concept.

Amb. Hans Winkler